



REPUBLIC OF GHANA

MEDIUM TERM EXPENDITURE FRAMEWORK (MTEF)

FOR 2020-2023

***NATIONAL MEDIA
COMMISSION***

***PROGRAMME BASED BUDGET ESTIMATES
For 2020***



NATIONAL MEDIA COMMISSION



The NMC MTEF PBB for 2020 is also available on the internet at: www.mofep.gov.gh



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1.5. Appropriation Bill

Summary of Expenditure by Sub-Programme, Economic Item and Funding

Entity: 030 - National Media Commission
 Year: 2020 | Currency: Ghanaian Cedi (GHS)
 Version 1

	GoG			IGF			Funds / Others			Donors			Grand Total	
	Compensation of employees	Goods and Services	31 - Non financial assets	Total	Compensation of employees	Goods and Services	31 - Non financial assets	Total	Statutory	ABFA	Others	Goods and Services		31 - Non financial assets
03001 - Management and Administration	2,175,410	747,473		2,922,883										2,922,883
03001001 - General Administration and Finance	2,175,410	747,473		2,922,883										2,922,883
03002 - Media Regulation and Management		1,252,527		1,252,527										1,252,527
03002001 - Media Affairs		1,252,527		1,252,527										1,252,527
Grand Total	2,175,410	2,000,000		4,175,410										4,175,410

PART A: STRATEGIC OVERVIEW OF THE NATIONAL MEDIA COMMISSION

1. NATIONAL POLICY OBJECTIVE

The National Medium-Term Development Policy Framework contains Policy Objectives that are relevant to the National Media Commission are:

- Improve participation of civil society (media, traditional authorities, religious bodies, etc.) in national development
- Ensure Responsive Governance and Citizen Participation in the Development Dialogue

2. GOAL

Maintain a stable, united and safe society

3. CORE FUNCTIONS

The core functions of the National Media Commission are to:

- Promote and ensure the freedom and independence of the media for mass communication or information;
- Take all appropriate measures to ensure the establishment and maintenance of the highest journalistic standards in the mass media, including the investigation, mediation and settlement of complaints made against or by the press or other mass media;
- Insulate the state-owned media from governmental control;
- Make regulations by constitutional instruments for the registration of newspapers and other publications, except that the regulations shall not provide for the exercise of any direction or control over the professional function of a person engaged in the production of newspapers or other means of mass communication;



4. POLICY OUTCOME INDICATORS AND PROJECTIONS

Outcome Indicator	Unit of Measurement	Baseline		Latest status		Target	
		Year	Value	Year	Value	Year	Value
Established and Maintained viable systems for media regulatory work in the country	Number of equipment to be upgraded for media monitoring purposes	2018	13	2019	13	2020	13
Clarified ethical/professional standards drafted and reviewed	Number of guidelines to improve ethical and professional standards available for use by the media	2018	3600	2019	4100	2020	47000
Developed Policy Guidelines for Content on Digital Migration	Number of Policy Guidelines to be developed to guide content on the digitise platform	18	210	2019	3100	2020	4200
Complaints against the media resolved to reduce infractions	Number of media complaints resolved and rulings publish in the Media	2018	30	2019	35	2020	60

5. EXPENDITURE TRENDS FOR THE MEDIUM-TERM

The National Media Commission was allocated a budget of GH¢5,149,381.00 in 2018 and GH¢3,917,254.00 in 2019 financial year indicating a downward trend of about 23.9% variance.

In 2018, the total expenditure for the period was GH¢ 2,922,766.22. This was made up of GH¢1,474,116.00 on Compensation of Employees (CoE) as at the end of September, GH¢ 680,296.00 for Goods and Services (G&S) and GH¢ 768,354.22 for CAPEX.

In this current year (2019), the total budget for the Commission stood at GH¢3,917,254.00, of which GH¢3,175,410.00 is for compensation of employees and the remaining GH¢741,844.00 is for Goods and Services. The Ministry of Finance from January to September 2019 has released a total of GH¢833,580.00 representing 26.2% of compensation budget figure. For Goods and Services, the Commission was allocated a budget of GH¢741,844.00 of which GH¢619,537.00 has been received representing 83.5%.



Economic classification for 2019

Item	Budget	Releases	Variance	% Variance
Compensation of Employees	GH¢3,175,410.00	GH¢833,580.50	GH¢2,341,829.50	73.8%
Goods & Services	GH¢741,844.00.	GH¢619,537.00	GH¢122,307.00	16.5%
CAPEX	NIL			

The Commission was allocated an amount of GH¢1,114,958.00 for Media Monitoring & Research from Development Partner (European Union). This money never came to assist the Commission.

For the budget year 2020, the Commission was allocated an envelope amount of GH¢ 4,175,410.00 out of which GH¢ 2,175,410.00 is allocated for Compensation of Employees, Goods and Services is at GH¢ 2,000,000.00

6. SUMMARY OF KEY ACHIEVEMENTS IN 2019

In the current year, the Commission as part its mandate carried out the following:



New Technology-Content Policy on Digital Migration:

The Commission in order to have policy guidelines, which will be acceptable and embraced by industry players, will continue to conduct stakeholders' consultation to collate their views. The Commission has so far toured six out of the sixteen regions to consult with various stakeholders. This will continue after which experts will be contracted to draft the policy document. This will be followed with preliminary reviews. All stakeholders will be consulted again for a review. The



Commission will organize series of sensitization workshops for users and other stakeholders. This was at one of Stakeholder consultation seminars.



Media Monitoring:

The Commission as part of its mandate has been carrying out media monitoring. Monitoring reports help the Commission in policy direction, guide standards and enforcement of ethics. In 2019, the Commission has been able to carry out monitoring on adverts in some daily newspapers from August to December.

Advertising is an area the Commission is interested in because Companies may use advertising to undercut consumers.

Appointment of Chief Executives to the State-Owned Media

The National Media Commission is in the final process to appoint qualified persons to fill vacancies in three of the State-owned media as a result of resignations by the substantive officers:

- Managing Director- New Times Corporation
- Director- General-Ghana Broadcasting Corporation

Guidelines on Religious Broadcasting

The Commission successfully developed Guidelines on Religious Broadcasting to help sanitize the airwaves and improve the way churches, religious bodies and faithful based organizations broadcasting their activities and disseminate information on their faith. There is continuous education to media houses to displace these Guidelines at areas to guide staff and leaders of religious groups. The Commission does random monitoring to find out whether the media houses



are adhering to the directive. This was at the launch of Guidelines on Religious Broadcasting in the media.



INTERNATIONAL ENGAGEMENTS:

ACRAN Steering Committee Delegation in Benin

In June 2019, the Chairman of the Commission attended the African Communication Regulatory Authorities Network (ACRAN) Steering Committee in Benin. The objective of the meeting was to discuss their financial report for the period December 2018-June 2019, review and adopt draft the Network Action Plan strategies and choose the activities to be implemented by the member countries.

Visits to some selected media houses

The Commission visited some selected media houses to help appreciate the work of media practitioners and some challenges they go through daily in discharging their duties. Every year the Commission carries out these routine visits as part of its regulatory work.

Complaints Settlement:

In accordance with Article 167[b] of the 1992 Constitution and sections 12 to 15 of Act 449 of 1993, and the NMC (Complaints Settlement Procedure) Regulations, 1994, L.I. 1587, the Commission received 25 complaints as at August 2019. Out of this number, seven (7) have been resolved amicably, among them was the government complaint against the Multimedia. Eighteen complaints remained outstanding of which there have been sittings on 10. Eight will soon start the processes of hearing.



OVERVIEW OF THE MEDIA LANDSCAPE:

Registration of newspapers

In 2018, the Commission registered 45 newspapers.

Only thirty-three (33) registered newspapers paid their annual returns for the year 2018 and as of August 2019.

The problem of non- submission of annual returns by publishers, proprietors and importers of registered newspapers and publications continued.

The Electronic Media:

- Number of radio stations: - The full list of authorized FM Radio broadcasting stations in Ghana as at the end of December 2017 totalled 481. Out of this number, 354 stations are currently operational. The breakdown is as follows:
 - 31 Public radio stations
 - 5 public (Foreign) radio stations
 - 79 Community radio stations
 - 21 Campus radio stations and
 - 345 Commercial radio stations
- Number of Television stations: - 93. Out of the 93 TV stations,
 - 21 stations are Analogue Terrestrial Television (free on air),
 - 39 Satellite Television Broadcasting (Free-To-Air Direct-Home Single Channel),
 - 7 Satellite Television Broadcasting (Pay TV Direct-To-Home Bouquet),
 - 8 Satellite Television Broadcasting (Free-To-Air Direct-To-Home Bouquet),
 - 5 Digital Terrestrial Pay Television (Service and Frequency),
 - 11 Digital Terrestrial Free-To-Air Television Programme Channel,
 - 1 Digital Terrestrial Pay Television (Service Only) and 1 Digital Cable Television.





2.6 Budget by Chart of Account

6.0- Programme, Sub-Programme and Natural Account Summary

Entity: 030 - National Media Commission

Funding: All Source of Funding

Year: 2020 | **Currency:** GH Cedi

Version 1

	2020	2021	2022	2023
Programmes - National Media Commission	4,175,410	4,175,410	4,175,410	4,175,410
03001 - Management and Administration	2,922,883	2,922,883	2,922,883	2,922,883
03001001 - General Administration and Finance	2,922,883	2,922,883	2,922,883	2,922,883
21 - Compensation of employees [GFS]	2,175,410	2,175,410	2,175,410	2,175,410
22 - Use of goods and services	677,473	677,473	677,473	677,473
27 - Social benefits [GFS]	70,000	70,000	70,000	70,000
03002 - Media Regulation and Management	1,252,527	1,252,527	1,252,527	1,252,527
03002001 - Media Affairs	1,252,527	1,252,527	1,252,527	1,252,527
22 - Use of goods and services	1,218,527	1,218,527	1,218,527	1,218,527
27 - Social benefits [GFS]	34,000	34,000	34,000	34,000

PART B: BUDGET PROGRAMME SUMMARY

PROGRAMME 1: MANAGEMENT AND ADMINISTRATION

1. Budget Programme Objectives

- Ensure efficient and effective use of both financial and material resources of the Commission
- Develop quality human resource for efficient and effective delivery of service
- Ensure effective and efficient performance of the Commission through Monitoring and Evaluation of activities of the media

2. Budget Programme Description

The Commission through this programme will;

- Implement training programs to upgrade the skills of staff for effective delivery in the areas of quality assurance, internal controls, and risk management, monitoring and evaluation, administration and revenue generation.
- Ensure effective management of scarce resources to achieve targets of the Commission
- Provide logistics for the smooth administration of the Commission
- Ensure the preparation and implementation of the Medium Term and Strategic Plans,
- Undertake Monitoring and Evaluation of policies and programmes





2.6 Budget by Chart of Account

6.0- Programme, Sub-Programme and Natural Account Summary

Entity: 030 - National Media Commission

Funding: All Source of Funding

Year: 2020 | **Currency:** GH Cedi

Version 1

	2020	2021	2022	2023
03001 - Management and Administration	2,922,883	2,922,883	2,922,883	2,922,883
03001001 - General Administration and Finance	2,922,883	2,922,883	2,922,883	2,922,883
21 - Compensation of employees [GFS]	2,175,410	2,175,410	2,175,410	2,175,410
22 - Use of goods and services	677,473	677,473	677,473	677,473
27 - Social benefits [GFS]	70,000	70,000	70,000	70,000

BUDGET SUB-PROGRAMME SUMMARY

PROGRAMME 1: MANAGEMENT AND ADMINISTRATION

SUB-PROGRAMME 1.1: General Administration and Finance

1. Budget Sub-Programme Objectives

- To effectively manage and coordinate activities of the various Units within the Commission.
- To strengthen the financial and human resource development in the Commission through training and career development.
- To strengthen the Commission's capacity of resource mobilization and financial management
- To develop effective communication between the Commission and the media industry
- To strengthen internal controls, risk management and governance

2. Budget Sub-Programme Description

This sub-programme covers the coordination of activities of the Commission through the office of the Executive Secretary.

The main operations are to:

- Direct, coordinate and ensure efficient as well as effective management of the Commission.
- Provide logistic support for the smooth running of the Commission
- Provide career development for the Commission staff through trainings, seminars and workshops,
- Management of properties of the Commission through periodic assessment, renovations and maintenance.

This sub-programme also includes the activities of the Legal Unit, which is responsible for advising the Commission on Legal and Constitutional matters and their implications for the Commission's work and programmes. Through this sub-programme, the Commission liaises with the Attorney General's office and other institutions in respect of legal advice.

In addition, there is a Technical Department, which deals with Information Technology and Technical Standards.



3. Budget Sub-Programme Results Statement

The table indicates the main outputs, its indicators and projections by which the Commission measures the performance of this sub-programme. The past data indicates actual performance whilst the projections are the Commission's estimate of future performance.

Main Outputs	Output Indicator	Past Years		Projections			
		2017	2018	Budget Year 2019	Indicative Year 2020	Indicative Year 2021	Indicative Year 2022
Development of procurement plan	Developed by	-	-	30 November	30 November	30 November	30 November
Update of Asset Register	Updated by	31 January	31 January	30 September	30 September	30 September	30 September
Preparation of Cash Plan	Prepared by	-	-	13th December	18th December	16th December	16th December
Preparation of financial reports	Prepared by	31 st March	31 st March	31 st March	31 st March	31 st March	31 st March
Preparation of internal audit reports	Reports submitted by	31 st March	31 st March	31 st March	31 st March	31 st March	31 st March
Preparation of annual budget estimates	Annual estimates prepared by	30 th September	30 th September	30 th September	30 th September	30 th September	30 th September

4. Budget Sub-Programme Operations and Projects

The table lists the main Operations and Projects to be undertaken by the sub-programme.

Operations	Projects
Internal management of the organization	No Projects
Administrative Expenses	
Workshops and meetings	
Subscriptions and International Conferences	
Local travels/Allowances, Hotel Expenses	





2.8. Budget by Chart of Account

8 - Sub-Programme and Natural Account

Entity: 030 - National Media Commission

Funding: All Source of Funding

Year: 2020 | **Currency:** GH Cedi

Version 1

	2020	2021	2022	2023
03001001 - General Administration and Finance	2,922,883	2,922,883	2,922,883	2,922,883
21 - Compensation of employees [GFS]	2,175,410	2,175,410	2,175,410	2,175,410
22 - Use of goods and services	677,473	677,473	677,473	677,473
27 - Social benefits [GFS]	70,000	70,000	70,000	70,000

BUDGET SUB-PROGRAMME SUMMARY

PROGRAMME1: MANAGEMENT AND ADMINISTRATION

SUB-PROGRAMME 1.2: Policy, Planning, Monitoring and Evaluation

1. Budget Sub-Programme Objectives

- Facilitate the preparation of the Commission's strategic plan, medium term monitoring framework, and evaluation plan
- Facilitate monitoring and evaluation of the Commission's programs and policies
- Formulate, coordinate policies and programs of the Commission

2. Budget Sub-Programme Description

This sub-programme seeks to strengthen the capacity of the Policy Planning, Monitoring and Evaluation Unit to support the implementation of the Commission's programs.

This is achieved through:

- Preparation and review of Strategic Plan, Medium Term Plans, Monitoring framework and evaluation plan
- Collection, collation and compilation of all relevant data in relation to the Commission's functions through effective monitoring and evaluation

3. Budget Sub-Programme Results Statement

The table indicates the main outputs, its indicators and projections by which the Commission measures the performance of this sub-programme. The past data indicates actual performance whilst the projections are the Commission's estimate of future performance.

Main Outputs	Output Indicator	Past Years		Projections			
		2017	2018	Budget Year 2019	Indicative Year 2020	Indicative Year 2021	Indicative Year 2022
Revised Guidelines	Guidelines on hate speech reviewed by	30 th Sept.	30 th Sept.	30 th Sept.	30 th Sept.	30 th Sept.	30 th Sept.
	Guideline on Political advertising reviewed by	30 th Sept.	30 th Sept.	30 th Sept.	30 th Sept.	30 th Sept.	30 th Sept.
Revised Medium Term Plan	Review completed by	30 th Sept.	30 th Sept.	30 th Sept.	30 th Sept.	30 th Sept.	30 th Sept.
Monitoring and Evaluation (M&E) Plan	M&E plan developed by	30 th Sept.	31 st Dec.	-	-	-	31 st Dec.



4. Budget Sub-Programme Operations and Projects

The table lists the main Operations and Projects to be undertaken by the sub- programme.

Operations	Projects
Policy and Programme Review activities/Publication and Dissemination of policies and Programmes	No Projects
Produce media mapping survey	
Contract legal experts to research on existing laws on media which require reforms	



BUDGET PROGRAMME SUMMARY

PROGRAMME 2: MEDIA REGULATION AND MANAGEMENT

1. Budget Programme Objectives

- To Promote and ensure the freedom and independence of the media for mass communication
- To ensure development, publication and dissemination of monitoring results
- Develop and sustain high journalistic standards in the mass media

2. Budget Programme Description

Chapter 12 of the 1992 Constitution of Ghana titled ‘Freedom and Independence of the Media’ and Act 449 spells out the work of the National Media Commission (NMC).

The Commission takes all appropriate measures to ensure the establishment and maintenance of the highest journalistic standards in the mass media including investigation, mediation and settlement of complaints made against or by the press or other mass media.

Additionally, the programme seeks to insulate the state-owned media from governmental control. The programme also organizes workshops and has developed series of guidelines to help regulate the media.





2.6 Budget by Chart of Account

6.0- Programme, Sub-Programme and Natural Account Summary

Entity: 030 - National Media Commission

Funding: All Source of Funding

Year: 2020 | **Currency:** GH Cedi

Version 1

	2020	2021	2022	2023
03002 - Media Regulation and Management	1,252,527	1,252,527	1,252,527	1,252,527
03002001 - Media Affairs	1,252,527	1,252,527	1,252,527	1,252,527
22 - Use of goods and services	1,218,527	1,218,527	1,218,527	1,218,527
27 - Social benefits [GFS]	34,000	34,000	34,000	34,000

BUDGET SUB-PROGRAMME SUMMARY

PROGRAMME 2: MEDIA REGULATION AND MANAGEMENT

SUB-PROGRAMME 2.1: Media Affairs

1. Budget Sub-Programme Objectives

- To determine the coverage of issues such as politics, agriculture, culture as well as women and children.
- To determine how skewed the media is towards national/developmental issues
- To determine the caliber of Journalists/Media Practitioners that operate in the media industry
- To determine adherence to professional standards in the media
- To strengthen the autonomy of state-owned media

2. Budget Sub-Programme Description

The Monitoring and Research Unit of the Media Affairs exists to formulate policies and improve upon professional standards.

The main operations include

Standards: Involves setting standards, sensitization and stakeholder consultation on standards as well as review of standards

Monitoring: Acquisition of Monitoring equipment, installation, operation and the conduct of monitoring. The Commission also undertakes stakeholder engagement to solicit input on monitoring results.

Enforcement: This involves use of the various guidelines to enforce the basic ethics of the journalism profession. These guidelines are for both print and electronic media.

For monitoring of standards, Coding Instruments are developed; reports are generated on both the Electronic and Print Media, which helps the Unit and the Commission to influence media policy direction and development in the industry.

Constitutional Instrument (CI 39), 2003 mandates the Commission to register newspapers, journals and all other publications for mass communication.

Additionally, each registered publication submits two copies of every edition of the publication to the Commission and its certificate is renewable every year.

The beneficiaries include the general public, research institutions, the media and academia. The Unit is challenged because of logistical constraints and lack of funds to go for regular checks of newsstands. The Government of Ghana provides funding.



3. Budget Sub-Programme Results Statement

The table indicates the main outputs, its indicators and projections by which the Commission measures the performance of this sub-programme. The past data indicates actual performance whilst the projections are the Commission's estimate of future performance.

Main Outputs	Output Indicator	Past Years		Projections			
		2018	2019	Budget Year 2020	Indicative Year 2021	Indicative Year 2022	Indicative Year 2023
Newspapers, journals and magazines Registered	Number of Newspapers Registered	80	95	100	100	100	90
	Number of Magazines & journals Registered	140	100	60	50	40	40
Monitoring of Media (print and Electronic)	Number of monitoring reports developed	-	-	4	4	4	4

4. Budget Sub-Programme Operations and Projects

The table lists the main Operations and Projects to be undertaken by the sub-programme.

Operations	Projects
Regulation of Media Landscape	No Project
Review and amend the National Media Commission Act to empower the Commission to enforce its mandate.	
Enact new law on fairness doctrine for state-owned. Enact Hate Speech law Sensitize stakeholders on new laws when passed.	
Accelerate the enactment of laws affecting content delivery across platforms including broadcasting law.	
Enact new law on complaints settlement	





2.8. Budget by Chart of Account

8 - Sub-Programme and Natural Account

Entity: 030 - National Media Commission

Funding: All Source of Funding

Year: 2020 | Currency: GH Cedi

Version 1

	2020	2021	2022	2023
03002001 - Media Affairs	1,252,527	1,252,527	1,252,527	1,252,527
22 - Use of goods and services	1,218,527	1,218,527	1,218,527	1,218,527
27 - Social benefits [GFS]	34,000	34,000	34,000	34,000

BUDGET SUB-PROGRAMME SUMMARY

PROGRAMME 2: MEDIA REGULATION AND MANAGEMENT

SUB-PROGRAMME 2.2: Media Complaints Settlement

1. Budget Sub-Programme Objective

To Settle Complaints through investigations and mediation.

2. Budget Sub-Programme Description

The sub-programme considers both documentary and oral evidence provided by the parties and shall rule on the issues as it considers just in all circumstances.

Its rulings make any or all of the following orders:

- A retraction and an apology with equal prominence as the original offensive material
- Publication of a rejoinder
- Direct disciplinary action for breach of code of ethics

Additionally, before a ruling is made, a complaint is usually lodged by an aggrieved person. The Committee then invites the Editor of the Newspaper, Radio or Television Station for an amicable settlement.

- It serves as avenue for any person aggrieved by a publication or by the act or omission of any journalist, newspaper proprietor, a publisher or any person in respect of any publication in the media to lodge a complaint to the Commission.
- It serves as an Alternative Dispute Platform for the amicable resolution of disputes between parties.

Funding of activities of this sub-programme is provided by the Government of Ghana. The direct beneficiaries are aggrieved individuals and the media itself.

Challenges that the sub-programme face are that many editors when invited to settlement meetings refuse to appear before the Complaints Settlement Committee but the National Media Commission has no power to subpoena any editor who infringes or refuses to honour an invitation.

There is also the challenge of many media practitioners not having any training in journalism so they turn to violate the fundamental principles of the profession.



3. Budget Sub-Programme Results Statement

The table indicates the main outputs, its indicators and projections by which the Commission measures the performance of this sub-programme. The past data indicates actual performance whilst the projections are the Commission's estimate of future performance.

Main Outputs	Output Indicator	Past Years		Projections			
		2018	2019	Budget Year 2020	Indicative Year 2021	Indicative Year 2022	Indicative Year 2023
Media complaints settled	Number of cases received	30	25	40	40	40	40
	Number of cases resolved	12	15	20	25	25	25

4. Budget Sub-Programme Operations and Projects:

The table lists the main Operations and Projects to be undertaken by the sub- programme.

Operations	Projects
Review of existing laws	No Project
Newspaper registration	
Complaints mediation	
Content regulation	
Broadcasting law	
Stakeholder consultation	
Stakeholder review	
Preliminary reviews	
Gazetting of laws	
Sensitization of stakeholders	





1.6. Appropriation Bill

Summary of Expenditure by Cost Center, Economic Item and Funding

Entity: 030 - National Media Commission
 Year: 2020 | Currency: Ghanaian Cedi (GHS)
 Version 1

	GoG			IGF			Funds / Others			Donors			Grand Total	
	Compensation of employees	Goods and Services	Capex	Total	Compensation of employees	Goods and Services	Capex	Total	Statutory	ABFA	Others	Goods and Services		Capex
030 - National Media Commission	2,175,410	2,000,000		4,175,410										4,175,410
03001 - Gen. Admin	2,175,410	2,000,000		4,175,410										4,175,410
0300102 - Finance and Administration	2,175,410	2,000,000		4,175,410										4,175,410
0300102001 - Admin Office	2,175,410	2,000,000		4,175,410										4,175,410



REPUBLIC OF GHANA

MINISTRY OF FINANCE

Responsive, Ethical, Efficient, Professional – Transforming Ghana Beyond Aid

📍 Finance Drive, Ministries-Accra 📠 Digital Address: GA - 144-2024 📧 M40, Accra - Ghana
☎ +233 302-747-197 ✉ info@mofep.gov.gh 🌐 mofep.gov.gh 📱 @ministryofinanceghana

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